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Recovering lost hay meadows:

An overview of floodplain-meadow restoration projects in England and Wales

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Abstract

Restoration of natural habitats plays an important role in nature conservation. After 30 years of efforts to restore species-rich floodplain meadows, most of which had been lost to alternative land uses during the preceding half century, the extent and level of restoration success in the UK remained unknown. A survey of floodplain meadow-restoration projects across England and Wales from 2016-2018 allowed evaluation of restoration progress on 163 sites nationwide.

24 *Restoration success was measured by floristic composition, species richness and balance of functional*
25 *types in plant communities. To identify factors affecting restoration success, their state prior to*
26 *restoration, restoration technique, site ownership and quality of ongoing management were*
27 *analysed. The survey revealed that 25% of restoration sites demonstrated expected success, achieved*
28 *mainly by private landowners. Restoration failed or showed very poor progress on another 15% of*
29 *sites, managed predominantly by public or charitable organisations. The remaining sixty percent of*
30 *the sites showed some signs of improvement. The degree of restoration success showed no*
31 *significant correlation to the state of the site prior to restoration, or to the restoration method*
32 *applied. Ownership of the site and site management both influenced restoration success. The degree*
33 *of success appeared to depend on the consistency and sufficiency of the restoration management.*

34 **Keywords**

35 **Floodplain meadow, plant community, biodiversity, sustainability, ecological restoration, success**
36 **criteria, long-term management.**

37 **Open access**

38 Subscription/green open access (embargo period 24 months).

39 **Introduction**

40 Many northern European floodplains have been occupied by semi-natural meadows for most of the
41 last millennium. These diverse communities established under long-term consistent management for
42 hay balancing the nutrient input from floods. These meadows developed as sustainable
43 ecosystems, highly valued for animal feed over many centuries (Schaich et al, 2011; McGinlay et al
44 2016). More than 97% of these habitats were lost from the floodplains of Europe during the period
45 1930-1990 (e.g. Fuller, 1987; Krause et al, 2011), and to a lesser extent in the following years
46 (Jefferson, 2014). Moist or wet, mesotrophic to eutrophic hay meadows (Eunis habitat type E2.14
47 and E3.4a, EEA 2019) are classed as Endangered in the European Red List of habitats (Janssen et al,

48 2016) and the importance of floodplain meadow restoration has been recently acknowledged
49 globally by the European Environment Agency (2016) and United Nations Environment Programme
50 (2019). Floodplain meadows are increasingly recognised for the range of ecosystem services they
51 offer (Lawson et al, 2018), and their loss has prompted the initiation of many projects aiming to re-
52 create and restore them (e.g., Vinther & Hald 2001, Hölzel & Otte 2003).

53

54 Globally, habitat restoration processes have become so widespread that ecosystem restoration targets
55 were set by the United Nation Environment Programme (2019). The increasing number of restoration
56 projects creates a need for critical evaluation of the processes affecting them (Jones *et al* 2019). In the
57 UK, some positive outcomes have been reported for particular floodplain meadow sites in England (e.g.,
58 Woodcock et al 2011, Hosie et al 2019) and Wales (Shelswell & Squire, 2019). However, estimation of
59 restoration extent and progress on floodplain meadows at a national scale has never been previously
60 attempted. A three-year nationwide survey was initiated in the UK by the Floodplain Meadows
61 Partnership (FMP; www.floodplainmeadows.org) in 2016 (Rothero & Tatarenko, 2018). Over three
62 years, 177 restoration sites were visited in 20 counties across England and Wales, representing 844
63 hectares of floodplain. Seventeen sites where restoration projects were about to start were also visited.
64 Sixty seven percent of the surveyed sites were entered into an agri-environment scheme. This UK
65 government funded scheme (known as Countryside Stewardship) provides financial incentives for
66 farmers, land owners or managers to maintain and improve the environment (Rural Payments Agency,
67 2020)()

68

69 Restoration methods have varied over the past 30 years of floodplain-meadow restoration in
70 England and Wales. The most common method in the last ten years has been the application of
71 freshly cut herbage (Kiehl et al, 2010), colloquially referred to as “green hay,” taken from an existing
72 species-rich meadow. “Green hay” refers to species-rich herbage from a donor site that is

73 transferred to the restoration site on the same day it was cut (Edwards et al 2007, Kirkham et al
74 2012). However, other methods are also used including sowing commercial seed mixtures, reverting
75 permanent pastures to a regime of hay cutting, application of seed mixtures collected from existing
76 species-rich meadows by hand, often with the help of volunteers, along with planting plug plants, or
77 simply a change of management from pasture to hay cut and aftermath grazing. In this survey,
78 botanical data were collected on each site, together with information about historical and current
79 management and restoration techniques, in order to explore the degree of success of restoration
80 projects. Measuring success or even monitoring progress of restoration projects is a challenge,
81 because there is no definitive approach (Kimball et al 2015). Vegetation structure, species diversity,
82 species abundance, presence of target species and functioning of ecological processes are commonly
83 used (Ruiz-Jaen & Aide 2005). In the UK, the success of restoration sites involved in agri-environment
84 schemes is measured by both species' richness (as number of species per 1 m²), and by frequency of
85 particular indicator species selected from targeted plant communities (Natural England, 2012; Natural
86 England, 2016). Assessing the similarity of a restored community to a target community has rarely
87 been undertaken. In the UK, targets for floodplain-meadow restoration have focussed on the rare,
88 species-rich *Sanguisorba officinalis*-*Alopecurus pratensis* (MG4) grassland and the *Cynosurus cristatus*-
89 *Caltha palustris* grassland (MG8) as defined by the British National Vegetation Classification (NVC)
90 (Rodwell, 1992). The match between the vegetation on a restored site and a target community can
91 be measured by calculating a similarity coefficient (Czekanowsky, 1913; Malloch, 1996.) This degree
92 of similarity was applied here as the first criterion of restoration success. Apart from the similarity in
93 floristic composition, a restored community is expected to mirror the functionality of the target
94 community. The C-S-R system of describing plant functional types (Grime, 1974) has been successfully
95 used to compare vegetation samples which differed in management regime (Hunt et al, 2004). The C-
96 S-R signature (Hunt et al 2004), was used as the second criterion in our calculation of restoration
97 success. The combination of these two criteria together with species richness, as a general indicator
98 of biodiversity, were adopted to produce a robust scale of restoration success.

100 As the success of a project is defined by its results, so assessments of project management are
101 usually based on the achievements of pre-set goals and objectives (Hockings et al, 2006). For
102 example, the management of restoration sites in agri-environment schemes is assessed by the
103 presence of indicator species in the sward (Natural England, 2012). The spectrum of methods that
104 have been used to assess the management of protected areas is broad in scale and the degree to
105 which the criteria are formalised is broad too (Stoll-Kleemann 2010.) However, the role of
106 management in restoration projects has rarely been discussed (e.g. Guerrin, 2015). The socio-
107 economic component of management is even more rarely considered because of the variability of
108 management approaches, especially in the private sector, the lack of records of management
109 activities, and the poor structure and ambiguity of questionnaires collecting management data
110 (McGinlay et al 2016). Restoration projects are expected to be managed in accordance with
111 restoration guidelines and advice (e.g., Natural England 2012). However, the dynamic nature of
112 floodplain environments, e.g. variation in soil nutrients (Klaus et al 2011) and flooding regime (Gerard
113 et al 2008), brings additional challenges for restoration managers. Our approach seeks to explore
114 whether management traits, such as consistency, sufficiency and adaptability help to explain the
115 trajectory of restored vegetation.

116 Our survey combined information from a diversity of landowners and restoration approaches, with
117 other factors, such as the condition of the site prior to restoration to evaluate variation in the
118 effectiveness of restoration.

119

120 Within this paper, we aim to address two questions:

121 How close are we to restoring lost hay meadows on British floodplains?

122 Has a particular habitat restoration approach proven successful?

123

124

125 Our second question gave rise to four separate hypotheses:

- 126 - Restoration success is a function of site ownership
- 127 - Restoration success depends on the restoration technique used
- 128 - Restoration success depends on site condition prior to restoration
- 129 - Restoration success correlates with the consistency, sufficiency or adaptiveness of
130 management

131

132 **Materials and methods**

133 *Identifying restoration locations.*

134 The diversity of organisations, landowners and other bodies involved in floodplain-meadow
135 restoration projects in the UK is extensive, but their identification was made feasible by using the
136 network already developed by the Floodplain Meadows Partnership (FMP.) A layered approach was
137 used to identify them:

- 138 • Data supplied under licence from the Government adviser for the natural environment in
139 England, Natural England (Natural England, n.d.), was entered into a Geographic Information
140 System (QGIS association, Switzerland) and used to find sites that were registered in the
141 Countryside Stewardship Scheme. We focussed on land entered under option GS6 [Restoration
142 of species-rich, semi-natural grassland] or GS7 [Creation of species-rich, semi-natural grassland]
143 and located within floodzone 2 of the floodplain (Environment Agency, 2020) The sites identified
144 were then followed up through local Natural England staff, who were able to contact landowners,
145 and in some cases help with access.
- 146 • proactively approaching local contacts (e.g. The Natural England Grassland Network, Local
147 Wildlife Trusts, Local Biodiversity Record Centres) to request information on floodplain-meadow
148 restoration activity in their areas

149 • advertising the study through the FMP newsletter and social media.

150

151 *Collection of physical and management information from sites*

152 The following physical data were collected:

153 • On 127 sites, five 1 m x 1 m quadrats were surveyed per site, listing all plant species present and
154 their percentage cover. Quadrats were placed randomly across each field. Positions of the
155 quadrats were recorded with Mobile Topographer GPS app (Google, 2020) with an accuracy to
156 0.5 m. Quadrat locations were shown on maps provided to the landowners together with survey
157 results.

158 Thirty-six further fields were surveyed on a walk-through basis due to time constraints, where
159 species lists were recorded rather than quadrat data collected. All species seen along a walk
160 across the field were recorded with estimates of their abundance and frequency.

161 • The landowner or manager was questioned about site management and restoration methods
162 (Appendix 1 – Site Assessment Form). In some cases, follow-up emails and telephone calls were
163 required to fill data gaps.

164 • Of the 177 sites visited, information from fourteen sites (111 ha) remained incomplete, so they
165 were excluded from the data analysis.

166

167 *Statistical tests*

168 . The Kruskal Wallis H test was applied to address the following hypotheses:

- 169 - Restoration success is a function of site ownership
- 170 - Restoration success depends on the restoration technique used
- 171 - Restoration success depends on site condition prior to restoration

172 The Kruskal Wallis test was chosen because restoration success was assessed on an ordinal scale,
173 whilst the multiple potential explanatory variables were categorical. Where significant effects were
174 indicated, a Mann-Whitney U-test was used as a *post hoc* test. .

175

176 The Spearman rank correlation test was used to address the following hypotheses:

- 177 - Restoration success correlates with the consistency of management
- 178 - Restoration success correlates with the sufficiency of management
- 179 - Restoration success correlates with the adaptiveness of management

180 The Spearman rank test was chosen because management regimes were scored subjectively on an
181 ordinal scale, the success of restoration and the management regime were paired at site level and
182 visualisation of the data suggested a monotonic relationship.

183

184 The number of sites in each success category entered into an agri-environment scheme was analysed
185 using a chi-square contingency table. This approach was taken because both variables were
186 categorical.

187

188 **Theory and calculations**

189 In order to estimate restoration success, we summed measures of species richness, similarity to target
190 community and functional diversity.

191 To evaluate characteristics of restoration management (management factors), questionnaire
192 responses were scored against criteria set out below.

193

194 *Definition and measure of restoration success*

195 In this study, several measures in combination are proposed as a robust approach to assessing
196 restoration success:

197 1. Species richness

198 Species richness is a frequently used measure of habitat quality (e.g. Ruiz-Jaen & Aide 2005).
199 On restoration sites, it has been widely used as a criterion of success (e.g. Natural England,
200 2012). The targeted vegetation types in this context (MG4, MG8 and MG5), tend to be species
201 rich with typically more than 20 plant species per 1 m² (Wallace & Prosser 2016). However, if
202 the number of species is boosted by the presence of ruderal species, as is often the case during
203 the early phases of a restoration scheme, this measure alone can be unreliable.

204 2. Similarity to National Vegetation Classification communities

205 For many of the restoration projects, a specific restoration target was set at the outset;
206 namely to achieve a sward composition as described by the British National Vegetation
207 Classification (Rodwell, 1992). The Modular Analysis of Vegetation Information System
208 (MAVIS; CEH, 2016) was used to measure the similarity coefficient between observed and
209 target communities. The five recorded quadrats were used to calculate the NVC community
210 type through the use of MAVIS. A full NVC survey was not undertaken on any of the sites.
211 MAVIS uses the same form of the Czekanowski coefficient as an earlier software application,
212 MATCH (Malloch, 1996). In this study, a similarity coefficient of over 60% was assumed to
213 represent a good fit to the particular NVC type. Here we followed a methodological study by
214 Semkin (2009,) which demonstrated that exceeding a threshold coefficient of 59% was
215 indicative of high similarity between communities. Scores below 50% were assumed not to
216 conform to the target plant community (Dodd et al, 1994). Scores between 50 and 60%
217 suggest community re-assembly is partially achieved (Tatarenko et al, 2018). Similarity to
218 target communities alone was not considered sufficiently sensitive to evaluate restoration
219 progress fully and therefore additional measures were included.

220 3. C-S-R Functional Types

221 The high diversity of floodplain meadows can be explained by hydrological niche segregation
222 in space and time (Silvertown et al, 1999). This heterogeneity can promote both taxonomic

223 and functional diversity. The latter has been proposed as a finely tuned characteristic of
224 restoration success, although it is more difficult to measure (England & Wilkes, 2018; Jones et
225 al, 2019). Based on C-S-R functional types, as defined by Grime (1974), a C-S-R signature was
226 suggested as a tool for comparison of herbaceous vegetation (Hunt et al, 2004). Species with
227 competitive (C) or ruderal (R) life-strategies tend to occupy newly cleared areas, such as
228 restored arable fields, much faster than species with a stress-tolerant (S) strategy. The latter
229 group tend to perform poorly in the early stages of vegetation succession (Pywell et al, 2003).
230 Meadow communities restored in tundra, after 15 years, had low S-value in functional
231 evenness compared to C and R-values: e.g. C:S:R 0.38:0.24:0.40 (Novakovsky & Panyukov,
232 2018). Established species-rich meadow communities are characterised by an even spread of
233 CSR functional types. For example, in alpine hay meadow C:S:R was found as 0.36: 0.30: 0.34
234 (Onipchenko et al, 2020). Based on the arguments above, we suggest using evenness of C:S:R
235 scores in measuring restoration success. C-S-R signatures as defined by Hunt et al (2004), were
236 calculated in MAVIS for each quadrat, and averaged per site as C:S and S:R ratios.

237 Therefore, a combination of four measures: species richness, similarity to target community, C:S ratio
238 and S:R ratio, were used to develop a quantitative scale for evaluating restoration success. The scale
239 ranges from 1 (failure), to 5 (success), with 2, 3, and 4 marking different levels of progress in between
240 (Table 1).

241 The scale was developed in discussion with several grassland ecologists experienced in the
242 classification of plant communities in English and Welsh floodplain meadows.

243 For fields surveyed by a walk-through, the assessment of restoration progress was in accordance with
244 guidelines in the Countryside Stewardship manual (Natural England, 2016) which includes floodplain
245 meadow plant communities defined within the lowland meadows broad habitat type. The
246 combination of presence and frequency of common and indicator species was used to calculate

247 restoration success scores, as shown in Table 1. The thresholds were set to create an even spread of
 248 sites across the range of scores.,

249 **Table 1.** Measures of success for restoration of floodplain meadows.

	Measure of success				
Measure	1 Failure	2	3	4	5 Success
Average scores from five botanical quadrats per field as calculated in MAVIS					
Species richness	<8	8-12	13-15	16-20	>20
NVC similarity score	<50%	50-55%	55-60%	>60%	>60%
C:S ratio (average)	>1.39	1.27-1.39	1.18-1.27	1.10-1.18	<1.10
S:R ratio (average)	<0.79	0.79-0.81	0.81-0.84	0.84-0.89	>0.89
Scores based on walk-through survey using Countryside Stewardship manual					
Number and frequency of species deemed to be -indicators of success	0	1-2 occasional	4-5 occasional	1-4 frequent	>4 frequent
Number of species common to lowland meadows	0-2	3-5	6-7	>7	>7

250

251

252 *Role of management in restoration success in dynamic floodplain-meadow ecosystems*

253 How management is delivered differs. We define three characteristics of management, which we use
 254 to assess the management regime for each site (Appendix 2). Firstly, consistency of management
 255 defined as an annual midsummer hay cut with prompt removal of hay and followed by a period of

256 aftermath grazing. These practices have been proposed as important for the development and
 257 maintenance of a species-rich floodplain meadow (Gerard et al, 2008, Poptcheva et al, 2009)
 258 particularly with respect to balancing the soil-nutrient budget (Rothero *et al*, 2016). Secondly,
 259 sufficiency of management captures whether the degree of restoration effort is planned and tailored
 260 to the specific site to ensure the target can be achieved. On floodplains, lack of management may
 261 result in flood waters failing to drain (Leyer, 2004), nutrients accumulating (Timmermann et al, 2015,
 262 Fry et al, 2017), propagules being too sparse (Carter & Blair, 2012) or germination being sub-optimal
 263 (Abbandonato et al, 2018). All these problems would be noticeable from the early stages of restoration
 264 projects as would others such as weed infestation, poaching of the soil and ingress of scrub along
 265 boundaries. A third characteristic – adaptiveness of management - reflects the dynamic nature of
 266 floodplain habitats (e.g. unpredictable spring and summer floods,) which require adaptive
 267 management in response to the condition of the habitat from month to month (Lemke et al 2017).

268 To identify the management factors involved in the success or otherwise of a restoration project, we
 269 determined for each site whether the management was: A – consistent, B – sufficient, and C –
 270 adaptive. Information gathered about management during the site visit was compiled and structured
 271 along a three-point scale, using the criteria set out in Table 2. A degree of subjectivity was required,
 272 but sites for which there was too little information to make an informed judgement about the
 273 consistency, sufficiency and adaptiveness of the management were omitted from the analysis.

274

275 **Table 2.** Management factors affecting restoration projects for floodplain meadows

Categories	1	2	3
A – Consistency	Inconsistent: Timing of hay cuts delayed beyond when	Partially consistent:	Consistent: A timely annual hay cut Timely hay removal

	<p>hay was ready. Hay cut missed in some years.</p> <p>Cut material not collected promptly when dry.</p> <p>Lack of grazing in autumn.</p> <p>Overgrazing causing soil compaction</p>	<p>Occasional cases of inconsistency as listed in column 1</p>	<p>Regular grazing with its pressure determined by the availability of grass.</p>
<p>B – Sufficiency</p>	<p>Insufficient</p> <p>Hay making too late or too incomplete to balance nutrient inputs.</p> <p>Drainage infrastructure insufficient to avoid periodic soil anoxia</p> <p>Cover of litter allowed to accumulate.</p> <p>Too few propagules introduced and/or seed introduction methods failed to optimise germination</p>	<p>Partially sufficient</p> <p>Some aspects of the factors mentioned in column 1.</p>	<p>Sufficient:</p> <p>Nutrient input and outputs are in balance over a flood cycle.</p> <p>Flood waters leave site quickly enough to avoid anoxia.</p> <p>Well managed grazing or occasional harrowing to avoid litter accumulation</p> <p>Seed material of good quality, sown at an appropriate density and onto adequately prepared ground.</p> <p>Propagules introduced in more than one year.</p>

C –	Inflexible:	Partially adaptive:	Fully adaptive:
Adaptiveness	Following published protocol (e.g. Countryside Stewardship Manual) to the letter without consideration of local conditions. For example, no additional hay cut in years when nutrient availability peaks after a major flood. No re-application of propagules if initial recruitment is poor.	Making some limited adjustments to the restoration plan to reflect conditions on the ground.	Taking management decisions based upon monitoring data, prevailing site conditions and weather.

276

277 **Results**

278

279 *Extent of floodplain-meadow restoration across the UK*

280 Data collected from 163 restoration sites in 20 counties across England and Wales (Table 3)

281 representing 733 hectares of floodplain grassland, were included in the data analysis. 70% of

282 restoration projects started between 2006 and 2015, 12% occurred during 1990s, and 6% in the

283 period 2000-2005. Some decline in the number of new restoration projects was observed in recent

284 years. Restoration projects were found in most of the major river floodplains in England, most

285 notably the Thames, Severn, Ouse, Wye, Kent, and Ribble (Fig. 1). A number of sites were found

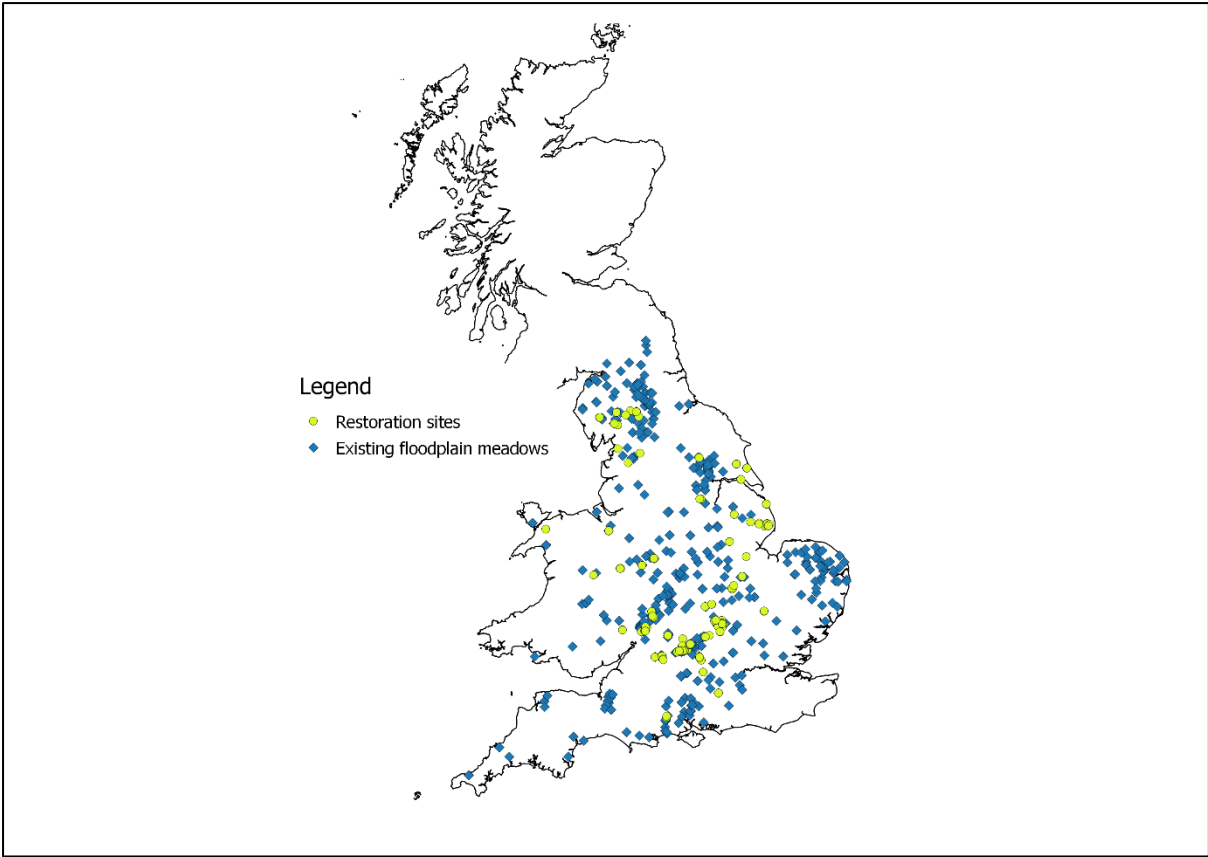
286 along lakesides or along the coast. The highest density of restoration sites was found in the Thames

287 catchment, in proximity to some of the oldest and best-preserved floodplain meadows, such as

288 North Meadow and Clattinger Farm (Wiltshire), and Oxford Meadows, Ducklington Mead and
289 Chimney Meadows (Oxfordshire). Restoration sites along the river Thames have started to fill the
290 gaps in between existing species-rich meadows, in some areas starting the forming of a 'flower-rich
291 corridor' along the river valley (Fig. 2). In the North of England, restoration sites were found in
292 connection with existing floodplain-meadow systems in North Yorkshire, such as Clifton Ings and
293 Rawcliffe Meadows along the river Ouse, and the flat landscapes of Lincolnshire, which historically
294 supported vast areas of former fen used for agricultural purposes, including hay production. There
295 are very few remaining species-rich floodplain meadows in the area, but the 38 restoration sites
296 from that one county cover 53 ha, or 8% of the total area, and comprise 23 % of the total number of
297 sites visited. The hilly landscapes of the Lake District with its smaller, flashier river valleys, where
298 remaining traditional hay meadows are again very limited in extent, revealed 16 sites covering 31 ha.
299 Wales has few floodplains considered suitable to support classic floodplain meadows, with only a
300 very small handful of existing sites recorded in the country. A number of future restoration fields are
301 located next to two of the three known MG4 Sites of Special Scientific Interest (SSSI) (Natural
302 Resources Wales, 2020) in Wales – Old Pulford Brook Meadow, and Crabtree Green. Dolydd Hafren
303 meadow restoration project (Montgomeryshire) is located in a very active river floodplain on very
304 thin, young alluvial soils, and C'aer Ddol in Gwynedd is on the margins of Lake Padarn.

305

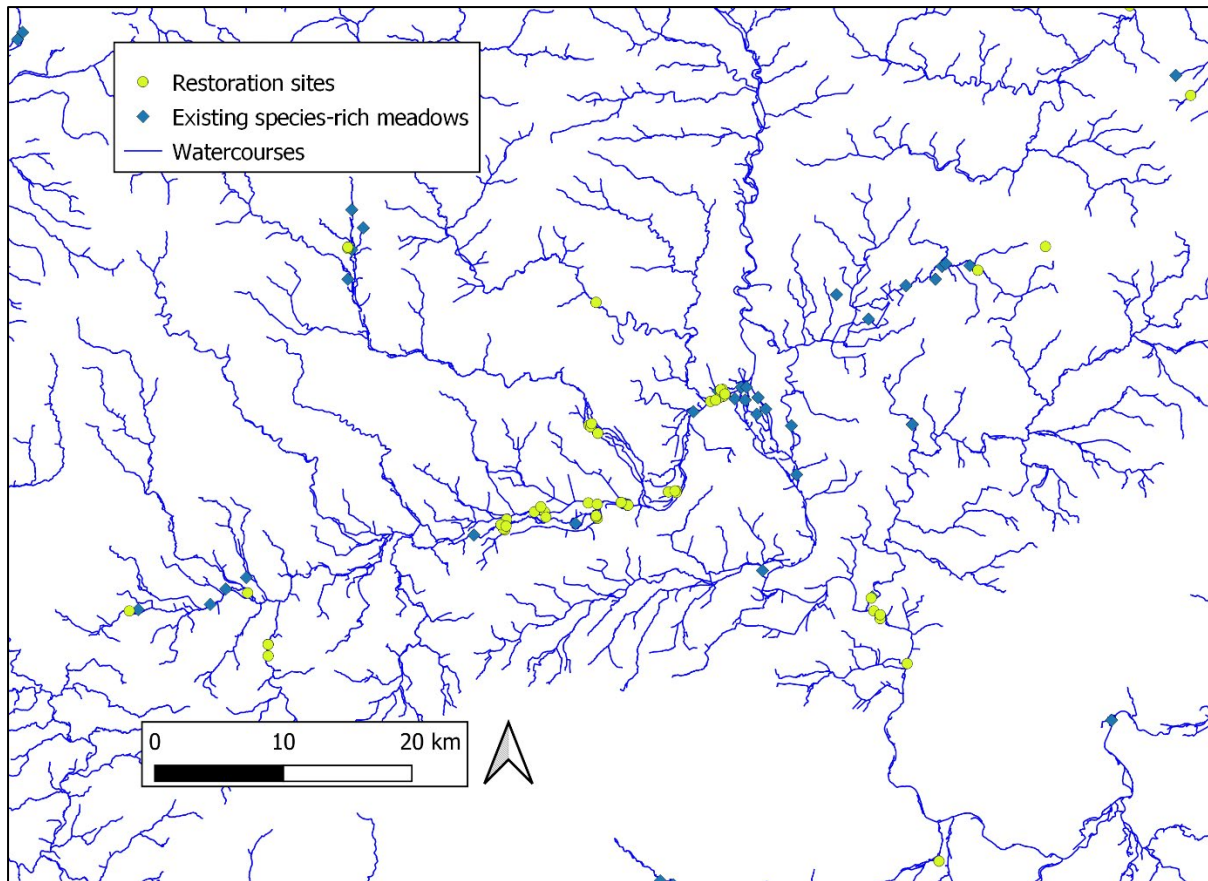
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307

308 **Figure 1.** Map of restoration sites and existing species-rich meadows in England and Wales

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310

311

312 **Figure 2.** Distribution of restoration sites and existing species-rich meadows along the Thames valley
 313 around Oxford, England.

314

315 Five percent of restoration sites surveyed in England and Wales were classified as fully ‘successful’
 316 (category 5, see Table 1). Progress was substantial on 20% of sites marked as category 4 (Table 1).

317 These two categories add up to 25% of the restoration sites which can be considered as meeting the
 318 expected “restored” status (Table 3 and Appendix 2). The target plant communities of MG4 and

319 MG8 (Rodwell, 1992), as well as MG15, which is closely aligned to MG4 (Wallace & Prosser, 2016),

320 were recorded. These restoration sites tended to be either more than 20-years old, or had received
 321 large and repeated applications of propagules.

322 More than half of all the sites were classified as being in a transitional state, demonstrating some

323 progress towards formation of species-rich meadows (categories 2 and 3 with 27% and 34% of sites

324 respectively). They showed a tendency to develop grass-dominated communities, such as MG6,
 325 MG7C, MG7D, MG9 and MG10 (Rodwell, 1992). The remaining 15% of sites were evaluated as
 326 category 1 ('failure').

327 The number of restoration sites and their success outcome varied between counties in England and
 328 Wales (Table 3). The large variability in restoration success observed on the surveyed sites was
 329 analysed against a range of factors involved in restoration projects.

330

331 **Table 3.** Number of floodplain-meadow restoration sites surveyed in the counties in England and
 332 Wales in 2016-2018. A more complete summary of the data is presented in Appendix 2. Categories
 333 of restoration success range from 1 (failure) to 5 (success) as explained in Table 1.

County	Number of restoration sites surveyed in the county	Categories of restoration success				
		1	2	3	4	5
Berkshire	1	0	0	0	0	1
Buckinghamshire	17	1	3	10	2	1
Cambridgeshire	3	1	2	0	0	0
Clywd	2	0	0	1	1	0
Cumbria	16	0	3	6	7	0
Gloucestershire	10	3	2	3	2	0
Gwynedd	3	0	2	1	0	0
Hampshire	2	0	0	1	0	1
Herefordshire	2	0	2	0	0	0
Lancashire	3	1	1	0	1	0
Lincolnshire	26	4	7	6	7	2
Montgomeryshire	1	0	1	0	0	0
Northamptonshire	10	1	1	4	3	1
Oxfordshire	39	5	10	18	5	1
Shropshire	4	1	1	2	0	0
South Yorkshire	2	0	2	0	0	0
Staffordshire	5	2	2	1	0	0
Surrey	2	2	0	0	0	0
Wiltshire	5	0	3	1	0	1
Yorkshire	10	3	1	2	4	0
Total:	163	24	43	56	32	8

334
 335

336 Factors affecting restoration success on the sites

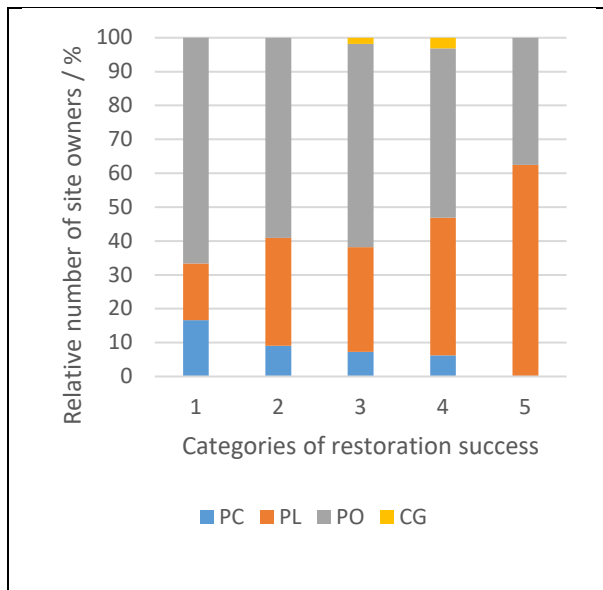
337 a) *Site ownership*

338 Restoration projects in the UK were categorised by the type of landowner or manager responsible
339 for them. Individual farmers and private landowners of mainly small fields attached to a house were
340 grouped as “private landowners” (PL); they comprised 42% of all owners, managing 255 hectares of
341 restoration sites. Wildlife charities, local councils, and local and national organisations were grouped
342 in the category of “Public & Charitable ownership” (PO) and managed 43% of restoration sites
343 covering an area of 386 ha. Private companies (PC) included represented 14% of owners, managing
344 more than 90 ha. Community groups play a minimal role in the restoration of floodplain meadows at
345 a national scale, representing only 1% of owners.

346

347 Success of restoration was found to be associated with ownership category; two thirds of sites
348 within category 5 (success) belonged to private landowners (PL). Differences between PL and PO as
349 the two major categories of land manager, were clear in category 1 (failure,) where the number of
350 public and charitable organisations (PO) and the associated area managed were 3 times higher than
351 that from private landowners (PL) (Fig. 3). Schemes managed by private companies (PC) and
352 community groups (CG) were only represented in categories 2-4 (Fig. 3).

353



354

355 **Figure 3.** Proportion of site owners in each of the five categories of restoration success as defined in
 356 Table 1. PC – private companies, PL – private landowners, PO – public and charitable organisations,
 357 CG – community groups.

358 The success scores were found to differ significantly between three main types of landowners
 359 (Kruskal Wallis H test; $n=14, 51, 89$; for PC, PL and PO categories respectively; $H = 6.83$; $d.f = 2$;
 360 $p=0.03$). *Post hoc* Mann-Whitney tests comparing median values between PC ($n=14$) and PL ($n=51$)
 361 and between PO ($n=89$) and PL ($n=51$) both showed the PL value to be significantly higher.

362

363

364 b) *Site condition prior to restoration and method of restoration used*

365 The condition of sites prior to restoration showed a wide range of starting points (Fig. 4). Seven
 366 types of land use were changed to restore floodplain meadows. The majority of the sites (57%) were
 367 restored from some form of species-poor permanent grassland, such as pastures, old degraded
 368 meadows and agriculturally improved meadows. More than 200 hectares (27%) were restored from
 369 arable land. Land uses such as allotments and amenity grasslands were rare (0.3%) and not included

370 in the analysis for this reason. The success of restoration was not strongly determined by land-use
371 prior to the restoration attempt (Kruskal Wallis H-test, $n=163$, $H=3.23$, $d.f.=3$, $p=0.36$).

372

373 Green hay application was used on 29% of sites, the majority of which were permanent grassland
374 prior to restoration (Fig. 4). Some sites receiving green hay were first scarified, but this level of detail
375 of restoration technique was not considered in the data analysis. Most sites restored by green hay
376 fell into success categories 2 and 3.

377 Sowing commercial seed mixtures and reverting permanent pastures to a regime of hay cutting were
378 applied on 23% of sites. The application of commercial seed mixtures was successful on half of the
379 arable fields where it was applied, however the number of sites with insignificant progress and
380 failure (categories 1 and 2) was also high (Fig. 5). A simple change of management was applied to
381 pastures, where it resulted in success (category 5) on two fields (Fig. 5). Application of seed mixtures
382 collected from existing species-rich meadows, along with planting plug plants, has been used
383 occasionally, and was recorded on 13% of the sites in our survey. The success of these methods and
384 their combination was variable across the different pre-restoration conditions of the sites (Fig. 5).

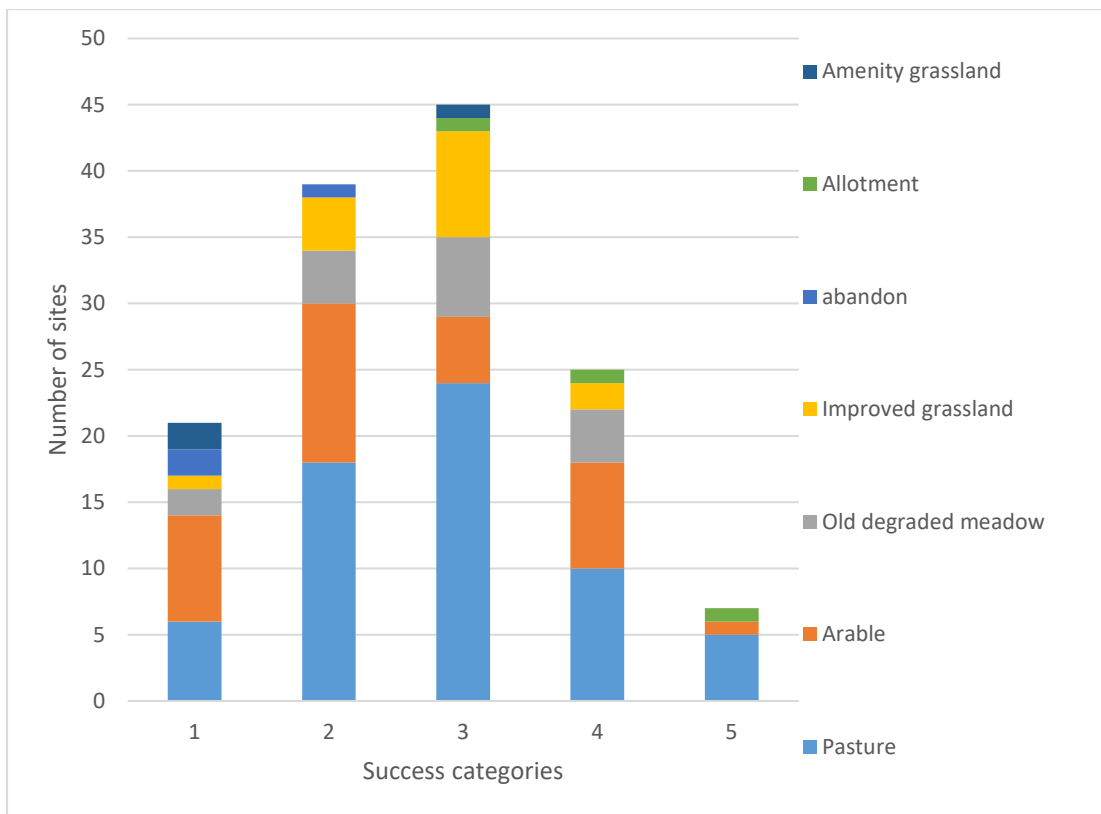
385 Most sites that listed commercial seed and seed/plug planting as their restoration method, also had
386 a change of management as part of the process, typically from year-round grazing to an annual hay
387 cut and aftermath grazing. This restoration approach was called 'multiple' because several methods
388 were used on the same site. Five main restoration techniques: ChM – changed management, CSM –
389 commercial seed mixture, GH – green hay, WSM – wild seed mixture, and Multi – multiple methods,
390 have been tested against categories of restoration success as defined in Table 1. The Kruskal Wallis
391 test ($n=163$, $H=3.48$, $d.f.=4$, $p=0.48$) showed no significant difference in the effect of restoration
392 method on the success of a restoration project.

393

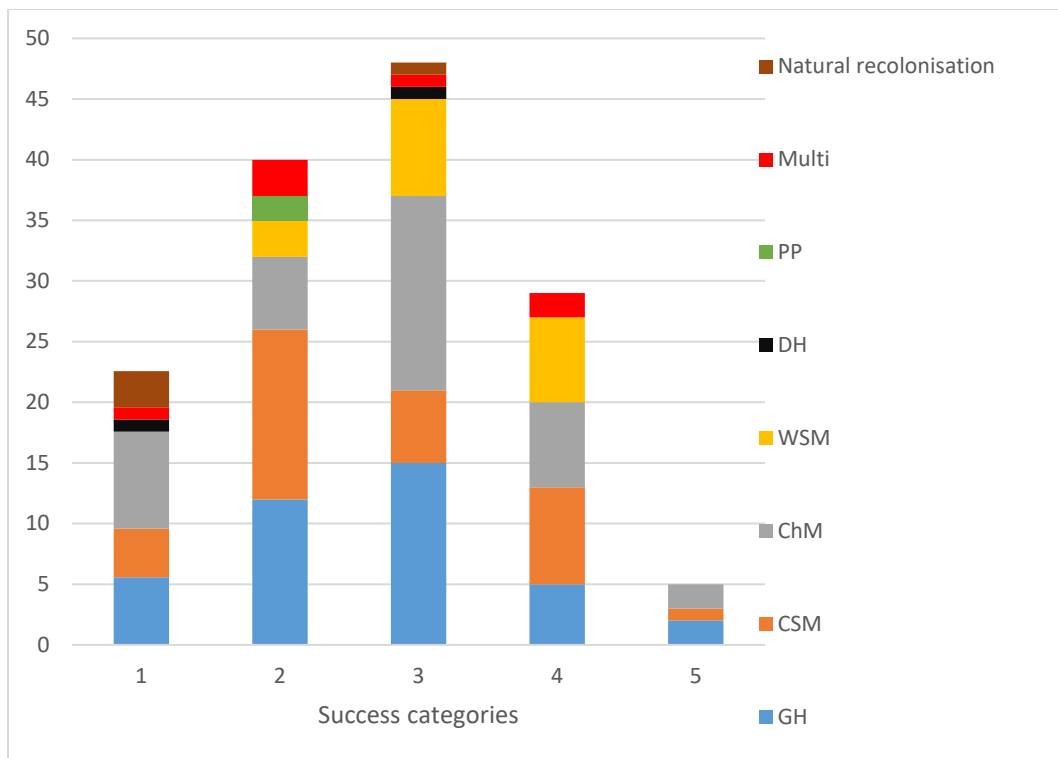
394 Older methods not apparently used since the 1990's include dry hay application (3 sites) and natural
395 regeneration (4 sites). The latter approach relied on propagules of meadow species arriving naturally

396 from neighbouring species-rich fields, but their swards remained species-poor 30 years later. Dry hay
 397 on its own resulted in failure or weak progress on two sites, however in combination with other
 398 restoration methods (plug plants, turf transfer and wild seed sowing) it led to a very good outcome
 399 at Copse Meadow along the river Ouse (York). Two sites were successfully restored from pasture by
 400 changes in management regime. A few sites successfully practised a mixture of techniques, e.g.
 401 green hay, commercial seed and plug planting, or dry hay, wild seeds and plug planting. In those
 402 cases, the application of different plant material was spread through several years, while in the
 403 majority of sites, plant propagules in one form or another were applied only once. About 6% of sites
 404 did not keep records of the restoration methods used (Appendix 2, Table 1).

405
 406



407
 408 **Figure 4.** Restoration success measured by categories 1-5 (as described in Table 1) on different pre-
 409 restoration land use types.



410

411 **Figure 5.** Restoration success measured by categories 1-5 (as described in Table 1) with different
 412 restoration techniques applied. Restoration techniques: ChM – changed management, CSM –
 413 commercial seed mixture, GH – green hay, WSM – wild seed mixture, PP - plug plants, DH – dry hay,
 414 Multi – multiple methods, Natural regeneration.

415

416 *Impact of management on restoration success*

417 Restoration success was measured using a 5-point scale (Table 1) and analysed against three
 418 characteristics of management using a 3-point scale (Table 2). Correlation between quality of
 419 management and restoration success was positive in all three categories described in Table 2. The
 420 strongest correlation (Spearman rank test, $\rho=0.77$; $p<0.001$) was found between sufficiency of
 421 management and restoration success. The coefficients from the same test for consistency ($\rho=0.49$;
 422 $p<0.001$) and adaptability ($\rho=0.28$; $p=0.002$) were lower, but nevertheless significant. The
 423 restoration success rate of the three main types of ownership using the three management
 424 characteristics described in Table 2 was tested using the Kruskal-Wallis H-test. It revealed that public

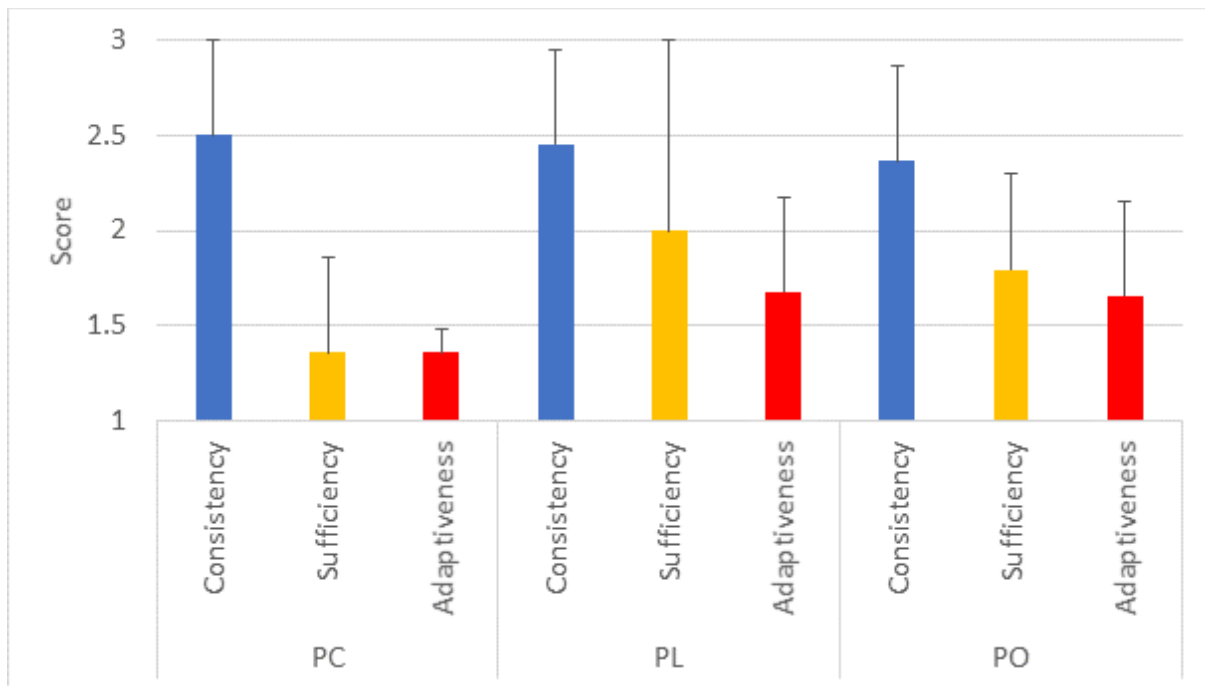
425 and charitable organisations (PO), private landowners (PL), and private companies (PC), had similar
 426 levels of management consistency (n=14, 51, 83; H=1.36, d.f.=2, p=0.50) and adaptiveness (n=14, 34,
 427 67; H=3.09, d.f.=2, p=0.21), while sufficiency differed significantly (n=14, 51, 83; H=8.13, d.f.=2,
 428 p=0.02) between the three groups of owners (Fig. 6).

429

430

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432



433

434

435 **Figure 6.** Median values of the management-regime scores of the three main ownership types:

436 private companies (PC,) private landowners (PL) and Public and charitable organisations (PO.) Bars

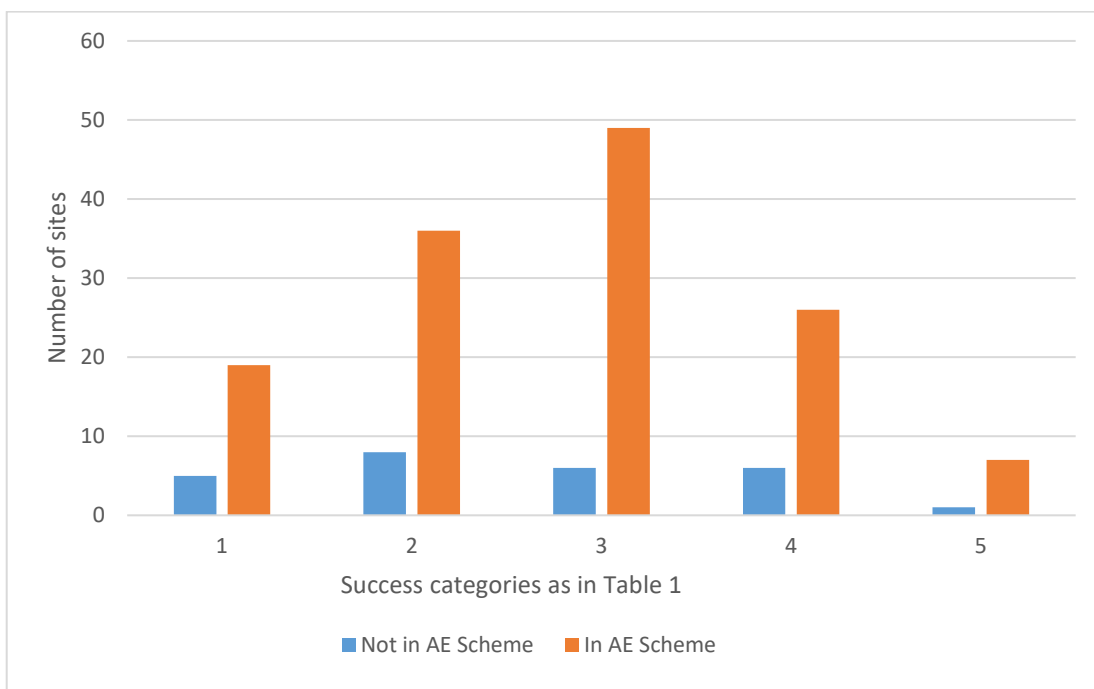
437 represent the mean and error bars the interquartile range.

438

439

440 Only 18% of all restoration projects were not run under a government-funded Agri- environment
441 scheme As shown in Fig. 7, sites participating in agri-environment schemes were well distributed
442 across all five categories of restoration success, as were sites not in a scheme. A chi-square contingency
443 table (n= 163, d.f.=4, p=0.76) showed no significant effect of scheme membership on the distribution
444 of sites between success categories.

445



446

447 **Figure 7.** Split of restoration sites within and outside of an agri-environment scheme.

448

449 *Discussion*

450 Spatial extent of floodplain meadow restoration

451 Restoration of semi-natural habitats, especially those which declined in the 20th century due to
452 agricultural intensification, was thought to be an effective way of bringing them back (e.g., Wells et
453 al, 1994). There are 2980 ha of species rich floodplain meadows remaining in England and Wales

454 (Rothero et al, 2016). The 844 hectares represented by restoration sites described here would
455 extend these rare plant communities by 28% if successful, which would be a substantial contribution
456 to their conservation. In some areas, for example the Thames river valley around Oxford, restoration
457 sites have started to fill the gaps between existing species-rich meadows, forming 'wildflower rich
458 corridors' (Fig. 2), which are important for the exchange of propagules and gene flow between
459 fragmented habitats (Krause et al, 2011, Arponen et al, 2013). However, the extent of restoration
460 projects does not determine how effective restoration has truly been in practice (Ramstead et al,
461 2012). Restoration success varied across the sites in this survey, as well as in most projects carried
462 on wet meadows across Europe (Dicks et al, 2019). The challenges of grassland restoration have
463 been discussed using examples of projects at different scales: from small fields (e.g., Hölzel & Otte,
464 2003, Smith et al, 2017), up to landscape-scale restoration projects across the world (Gerard et al,
465 2008, Nakamura et al, 2014, Guerrin, 2015, Lemke et al, 2017). After 20-60 years of restoration, no
466 projects were recognized as fully successful and completed (e.g. Poptcheva et al, 2009, Fagan et al,
467 2010, Smith et al, 2017). In the UK by 2018, only twenty five percent of surveyed sites achieved
468 restoration success (categories 4 & 5.) On half of the sites visited, the vegetation showed limited
469 signs of progress towards desirable species-rich communities (Tatarenko et al, 2018). On fifteen
470 percent of the sites in this survey, restoration has made little discernible progress and the process
471 probably needs to start again. Below we discuss the limitations which may explain the slow progress
472 with restoration of floodplain meadows in England and Wales.

473

474 How long does successful floodplain meadow restoration take?

475 Restoration projects of semi-natural landscapes and habitats are designed to bring back associations
476 of organisms which used to form communities linked into specific ecosystems. Easily germinating
477 and fast-growing grassland species are considered to be quick and easy to re-assemble into specific
478 plant communities (Stevenson et al, 1995, Jongepierova et al, 2007). The majority of meadow
479 restoration projects and trials have been carried out in dry grasslands (e.g., Hayes & Tallwin, 2007,

480 Edwards et al, 2007, Jongepierova et al, 2007), where vegetation tends to restore faster than in wet
481 meadows (Galvnek & Lepš, 2009). Agri-environment schemes suggest that meadow restoration
482 can be completed in 5-10 years, while in reality it can take much longer (Smith et al 2007, Poptcheva
483 et al 2009; Woodcock et al, 2011) as the species re-assembly requires time for spatial and
484 temporal niches to develop (Fagan et al, 2008).

485

486 The presence of positive indicator species on the site (e.g., Shelswell & Squire, 2019), is only the very
487 first step in a long process of plant re-assembly into a community. After 22 years of good progress
488 on Somerford Mead (Woodcock et al, 2011) and almost 10 years on Clattinger Farm (Hosie et al,
489 2019), target species are still very patchy. Many meadow species, particularly herbs, demonstrate a
490 low rate of establishment from the existing seed bank, as well as poor natural dispersal (e.g. Bakker
491 & Berendse, 1999; Pywell et al, 2002; Bossuyt, & Honnay, 2008). These considerations explain the
492 slow progress on many restoration fields in this survey. Even though some target species were
493 present in the fields, their distribution was very restricted. As a result, such vegetation gives low
494 similarity scores with reference NVC targets (Tatarenko et al, 2018). Furthermore, the small number
495 of sites in our survey that are undergoing restoration through natural regeneration, show little signs
496 of improvement after 30 years, despite the close vicinity of existing species-rich meadows. Natural
497 recovery of such sites can take many decades (Walker et al, 2004). For example, it was predicted
498 that colonization by invertebrate species that characterize the target habitat type could take over
499 130 years (Woodcock et al, 2011).

500

501 Effectiveness of different restoration techniques

502 Data from 36 wet meadows in the Netherlands, Germany and the UK showed different success rates
503 of the main restoration methods used on wet meadows (Klimkowska et al, 2007). Our data suggest

504 that on floodplain meadows, no one restoration technique was more successful than others.
505 Responses to different seeding methods in the restoration of English lowland calcareous grasslands
506 were also shown to be unclear (Fagan et al, 2010).

507

508 Topsoil removal was recognised as one of the most promising techniques to begin a restoration
509 project on lowland meadows including those on the floodplains (Hölzel & Otte, 2003, Klimkowska et
510 al 2009, Kiehl et al, 2010). In the UK, this method was used on two fields in York (sites 18 and 19,
511 Appendix 2), which resulted in relatively good restoration success on those sites. Overall in the UK,
512 topsoil removal is rarely used, possibly due to the high costs associated with this exercise.

513

514 Amongst the eight restoration methods used on British floodplain meadows, green hay spreading
515 was most common. The green hay method was successful in trials (e.g. Edwards et al, 2007) and
516 recommended for wider use by Natural England (2010).. However, no restoration sites ran
517 germination tests to calculate transfer rates of species, which is required to evaluate the
518 effectiveness of this technique (Kiehl et al, 2010). As a result, the application of green hay without
519 control of propagules transferred within it, may not provide sufficient re-assurance of restoration
520 success. Commercial seed mixtures (CSM) used for re-seeding grasslands, are variable in their origin,
521 (Kiehl et al, 2010) and quality of seeds (Abbandonato et al, 2018). In the UK, CSM often originate
522 from local sources, which is thought to be important for restoration success (Jongepierová et al,
523 2007, Schmidt et al, 2020). Local origin of CSM can explain the similarity in success rates (category 4)
524 between CSM and wild seed mixtures used on restoration sites (Fig 5). However, CSM vary
525 substantially in the number of species included (Török et al, 2011). Poor mixtures may have led to
526 the high proportion of sites with no or poor restoration success (categories 1 and 2) in our survey
527 (Fig 5).

528

529 A positive effect of a high diversity of seeding material and dense seeding has been shown to
530 enhance establishment of species on sites (Carter & Blair, 2012; Manchester et al, 1999). In our
531 survey, the number of sites that were re-seeded over several consecutive years was very small, so
532 this treatment could not be considered independently in the analysis. Several individual sites (e.g.
533 sites 113, 141, 163, Appendix 2) achieved steady restoration success (categories 4 and 5) via
534 repeated application of propagules. Seed limitation is a well-recognised barrier to the recovery of
535 temperate grasslands (e.g. Walker et al, 2004; Johnson et al, 2018). In semi-natural habitats, seed
536 dispersal is an annual, repetitive process under hay cut management, where the date of the hay cut
537 is critically important (Bischoff et al, 2018). Different meadow species have annual fluctuations in
538 their abundance, sizes, and seed production (Pierce et al, 2014), so the amount of propagule
539 available for germination varies from year to year. This variation can affect the quantity and quality
540 of seeding material transferred to a restoration site (Kiehl et al, 2010, Bischoff et al, 2018) and
541 restoration success in general. Multiple applications of propagules should ensure greater species
542 richness in the restored field. This rarely used technique has good potential, which merits more
543 research. However, multiple applications can be expensive and time-consuming, unsuitable for the
544 goal of restoration of large areas at low cost (Liira et al, 2009). The project budget often defines the
545 choice of restoration technique used (Török et al, 2011).

546

547 The role of pre-restoration condition of the field

548 Pre-restoration condition of the fields is a major factor to consider in restoration projects (Walker et
549 al, 2004); Harvolk-Schoning et al, (2020) found that arable fields on floodplains can be restored more
550 successfully than species-poor grassland. In our survey, about half the sites restored from arable use
551 showed no or poor restoration success. The number of restored arable fields in the higher success
552 categories was lower than permanent grasslands including pastures (Fig 4). Statistically, no
553 significant differences in success were found between the four main types of pre-restoration land
554 use (arable, improved pasture, unimproved pasture and species-poor hay meadow). Pre-restoration

555 soil treatment on the sites (e.g. harrowing) was not analysed in this paper. Soil disturbance has
556 helped to explain differences in restoration success on ex-arable fields with bare soils (Kiehl et al,
557 2010). Access to the mineral soil surface promotes seed germination (Hellström et al, 2009, Réka et
558 al, 2020), suggesting soil disturbance can be a more powerful factor than pre-restoration condition
559 of the site, though the benefits may be short-lived (Harvolk-Schoning et al, 2020.)

560

561 Three qualitative approaches to management of restoration sites

562 Whilst physical condition of the site and the restoration technique used showed no significant
563 influence on restoration success, the quality of restoration management (its consistency, sufficiency
564 and adaptiveness) did play a significant role. The type of land ownership/management has been
565 found to have an effect on the progress of restoration projects elsewhere (Stoll-Kleemann, 2010). In
566 our survey, private landowners (PL) had a significantly higher rate of success compared to both
567 public and charitable organisations (PO) and private companies (PC). A potential explanation that
568 private landowners had smaller sites, which were easier to restore, was not supported, as the size of
569 field had no significant effect on restoration success within any group of landowners. Another
570 hypothesis, that private landowners have better funding opportunities, availability of resources for
571 hay cut and aftermath grazing, as well as a better focus on their sites, was given some support
572 because their management was deemed sufficient to a greater degree than other managers. The
573 mean degree of consistency and adaptiveness of management showed no significant differences
574 between the three main groups of land managers in our study, but institutional factors have been
575 suggested as playing a role in the failure of restoration projects elsewhere (Guerrin, 2015).

576

577 Sufficiency of management showed a significant correlation with restoration success in general. High
578 sufficiency (category 3, Table 2) specifies that all restoration measures were implemented
579 effectively: enough propagules were introduced, nutrient availability was managed in advance and
580 drainage infrastructure was maintained. Insufficiency of post-restoration management can include

581 reduced livestock grazing (e.g. Timmermann et al, 2015) and poor control of nutrients brought with
582 flood sediments (Lemke et al, 2017). In our survey, consistency of management also showed a
583 significant correlation with restoration success, reflecting the importance of the regular hay cut
584 (Smith et al, 1996) and timely hay removal (Schaffers et al, 1998).

585

586 Restoration of floodplain ecosystems and their specific functions can suffer from a lack of knowledge
587 of basic processes and dynamics, such as sedimentation and flood duration (Klaus et al, 2011). On
588 dynamic floodplain landscapes, flexibility in approaching restoration projects appears to be key to
589 success. More than half of the sites surveyed in the first year of our project showed very slow
590 restoration progress because of high nutrient availability in the soil (Rothero & Tatarenko, 2018).
591 Double hay cuts in June and September were found to be beneficial for soil-nutrient management in
592 wet-meadow restoration projects in Germany (Poptcheva et al, 2009). In British meadows, timing of
593 the hay cut is very restrictive for those within an agri-environment scheme, where mowing is often
594 not permitted until after 15th July. An adaptive management (AM) approach (Zedler & Callaway,
595 2003) should be well suited to the management of such a dynamic ecosystem to allow the variation
596 of environmental conditions across space and time to be considered (Kimball et al, 2015). The
597 flexible, open approach to restoration practice advocated by Higgs et al (2018), is consistent with our
598 findings here.

599

600 Agri-environment schemes are designed in part to reinstate past habitat losses, but their
601 effectiveness has been variable (Arponen et al, 2013). The majority of sites in this survey (137 of
602 163) were entered into such a scheme, which incentivised the landowner to attempt restoration.
603 However, according to our survey, participation in the scheme did not significantly enhance the
604 likelihood of a successful outcome.

605

606 **Conclusions**

607 From a survey of 163 field sites, neither the restoration method nor the previous land use was found
608 to affect restoration success in floodplain-meadow schemes. However, the category of ownership
609 did influence the outcome, with schemes managed by private landowners being the most successful.

610 The aspect of a management regime that appeared to have the strongest correlation with success
611 was a set of actions we classified as “sufficiency.” This aspect was a measure of the care and
612 diligence taken by the scheme manager. These results suggest that the pathway by which a meadow
613 is restored is of less importance than the care with which that management is applied. The manager
614 needs to assess the efficacy of their own management and adjust their actions accordingly. Our
615 findings suggest that following a pre-determined set of rules (a recipe) for restoration is not ideal.
616 The manager needs to respond to what they can see on the ground. Where a manager lacks
617 experience, the help of an adviser may be key.

618 The category of ownership and the sufficiency of management appear to be linked in as much as it
619 was the private landowner category that scored most highly in terms of management sufficiency.

620 The survey has documented the extent of restoration activity in England and Wales and has
621 demonstrated that the current resource of this valuable habitat is being increased by restoration
622 schemes. However, the data were unable to show any effect of affiliation to an agri-environmental
623 scheme on the outcomes.

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631

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633

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914 Appendix 1. Standard Site Assessment Form

915 Insert map of site, including location of quadrats and soil samples if collected.

Site Name	Grid Ref	County	
River	Ownership	Designation	Size
Date	Meeting with	Managed by	
Management and History			
Agri environment agreement			
Current management			
Restoration			
Technique used/Dates			
Hydrology			
Flooding regime			
Water management			
Soil-water levels (indicated by auger hole/any other data)			
Historical information			
None known			
Current site interest	Attach excel spreadsheet for botanical data		

Main grasses/herbs	
Phosphorus levels	
Soil auger photo and findings	
Site manager aspirations/objectives	
Management recommendations	

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