Conservation conversations: a typology of barriers to conservation success

How to cite:


For guidance on citations see FAQs.

© 2019 Michele Jeanette Sanders; 2019 Laura Miller; 2019 Shonil A. Bhagwat; 2019 Alex Rogers

https://creativecommons.org/licenses/by/4.0/

Version: Version of Record

Link(s) to article on publisher’s website:
http://dx.doi.org/doi:10.1017/S0030605319000012

Copyright and Moral Rights for the articles on this site are retained by the individual authors and/or other copyright owners. For more information on Open Research Online’s data policy on reuse of materials please consult the policies page.
Conservation conversations: a typology of barriers to conservation success

Michele Jeanette Sanders, Laura Miller
Shonil A. Bhagwat and Alex Rogers

Abstract  Despite considerable achievements in the field of conservation, biodiversity continues to decline and conservation initiatives face numerous barriers. Although many of these barriers are well known, for example insufficient funding and capacity, there has been no systematic attempt to catalogue and categorize them into a typology. Because risks compromise the conservation mission, any barrier to success is a risk. Here we present the first attempt at identifying key barriers. We analyse extensive interviews with 74 conservationists, primarily from Africa but with international experience, to identify potential risks to their projects and use that information to create a typology of barriers to conservation success. We draw on the literature to explain the prevalence of some of the barriers identified. We suggest that this typology could form the basis of heuristic tools that conservationists can use to identify and manage potential risks to their projects, thereby improving decision-making, strategic planning and, ultimately, overall impact. The typology is also useful for the conservation community (comprising conservationists and funders) to help implement better practices and improve the likelihood of success. We present examples of such work already underway and suggest more can be done to continue to improve.

Keywords  Barriers to success, conservation, failure, risk management, typology

Supplementary material for this article is available at https://doi.org/10.1017/S0030605319000012

Introduction

There has been a notable increase in the scope and scale of conservation activities. On average the sector receives USD 1.1 billion annually in aid from government and multilateral agencies (Miller et al., 2012), and possibly even more from private sources, with philanthropy overtaking traditional sources of aid (Nelson, 2009). With this support, conservationists, defined here as any individual, group or organization undertaking conservation actions, have been able to reduce the risk of extinction for many species (e.g. Hoffman et al., 2015), yet biodiversity loss continues globally (Butchart et al., 2010). The world’s wildlife populations have fallen by 60% since 1970 (WWF, 2018). There is an urgent need to increase the success of conservation, and some practices from the corporate sector could prove useful.

The success of for-profit companies in the corporate sector is typically measured through productivity, profit or return on assets (Wall et al., 2004). Success in conservation, however, is more difficult to define. There has been much debate over the definition and measurement of conservation success (e.g. Margoluis et al., 2013), perhaps because success is both subjective and pluralistic. Definitions vary in different contexts and for different stakeholders (Meredith et al., 2018). Here we define success as the agreement by all relevant stakeholders that outcomes have had positive benefits on species, habitats and/or ecosystems, that barriers have been successfully overcome or managed, and that the intervention or action was good value for money.

In the corporate sector, success is underpinned by, amongst other things, the management of risk (Merna & Al-Thani, 2008), something that is still not well understood and implemented in non-profit organizations (Herman, 2010). Contrary to the popular view that risks relate mainly to adverse events such as accidents, risk management is actually about helping an organization to advance its mission.

Fundamentally, risk management involves identifying key barriers to success in a timely manner (Cadbury, 1992). These might include problems within an organization (e.g. inappropriate organizational structure, poor staff recruitment and training, inadequate cash flow) or outside it (e.g. changing government policy, turbulent economic environment, poor public perception). Once barriers are identified, the risk management process assesses their likelihood and potential impact, and identifies the resources that could prevent or mitigate the risks (Cadbury, 1992). Effective risk management therefore enables organizations, both for- and non-profit, to identify and monitor significant barriers and take timely action. This makes them more effective in forward planning and strategy development, and more likely to achieve organizational aims (Charity Commission,
by increasing confidence in achieving their desired outcomes, effectively constraining barriers and threats to acceptable levels and, critically, taking informed decisions about exploiting opportunities (Grant, 2012).

Because overcoming barriers to success through effective risk management frees up resources for mission-related activities (Herman, 2010), conservationists would benefit from understanding and mitigating risks that compromise the success of their missions. There are tools available to help. The UK Charity Commission’s (2010) guide to risk management and various capacity assessment tools (e.g. BirdLife International, 2008) mostly focus on internal risks, such as inappropriate governance structures or weak leadership. Various studies have also examined conservation successes or failures and tried to identify causes (e.g. see Manolis et al., 2009; Black et al., 2011; Bottrill et al., 2011). However, such tools do not guide users through the process of risk assessment, nor do they ensure that all types of risks are considered.

Typologies can potentially help to categorize the range of risks that organizations face, facilitating better risk management. The field of climate change adaptation, for example, has used typologies presented by Adger et al. (2007), Burch (2010), Biesbroek et al. (2013) and Burch et al. (2014) to find more strategic ways to address climate change adaptation. To date, there has been no similar attempt to categorize barriers to conservation success. A typology of such barriers would thus be useful to inform risk management for conservationists. Here we aim to develop such a typology. Our main aims are to: (1) identify internal and external barriers to conservation success at local and international levels, and categorize these barriers into a heuristic typology; (2) examine geographical differences in the categories of barriers reported by conservationists; (3) discuss how the typology of barriers to conservation success could provide a starting point in organizational risk management; and (4) review the examples of work already being done by some forward-thinking members of the conservation and non-profit communities to ameliorate barriers to success.

Methods

We followed an inductive approach (Bryman, 2016) to ensure that conservationists’ views are accurately reflected without being influenced by the researchers. Although there is an abundance of academic and grey literature discussing challenges to conservation, our goal was to gain insights directly from conservationists.

We conducted semi-structured interviews with 27 conservationists in South Africa and 32 in Kenya during October 2012–December 2014. We selected these countries because their rich wildlife is coming under increasing pressure despite the large number of local and international conservationists working to protect it. As conservation hubs, these countries also have large numbers of conservationists in relatively close proximity, which limited researchers’ travel time between interviews.

We sent out requests for interviews by e-mail, with subsequent follow up by e-mail or telephone. All interviews were informal and in-depth, most lasting 1–2 hours. The conversational tone of interviews, with open-ended questions, was intended to encourage more detailed answers. Interviewees were assured their anonymity would be protected and that only consolidated findings would be published.

We identified and selected all interviewees through professional networks and based on knowledge and experience. Most held director or senior management positions. Initial contact was made with 71 individuals from 60 organizations. Additional interviewees were identified through snowball sampling (Valentine, 2005). Where availability was limited and interviews were delegated to less experienced individuals within the organization, we requested that interviewees had at least 3 years of direct conservation experience. In some larger organizations, we interviewed more than one person. If the individuals within one organization worked together closely, they were interviewed together, but if they were involved in different projects or in different areas of work, they were interviewed separately.

Our purposive sample included representatives from governmental and non-governmental organizations, and academic institutions. However, the vast majority were from non-governmental organizations. Although we aimed for our sample to be representative of the conservation community, we found it particularly difficult to interview people in smaller, grassroots organizations and government organizations. Our sample is therefore not completely representative of all actors within conservation.

Because many interviewees represented iconic organizations in Africa, other areas or organizational types were underrepresented. We therefore interviewed a further 15 conservationists from outside South Africa and Kenya, including from the UK, Philippines, Democratic Republic of the Congo and Australia. The small number of people in this group is not representative of the wider conservation community, but it provided additional insight and ensured that we captured a wider range of conservation contexts. Furthermore, although the majority of our interviewees were based in Africa, not all had always been there. Their views and opinions therefore extend beyond the African context. Overall, we interviewed 74 people from 64 organizations.

All interviewees were asked two questions: ‘What barriers or challenges prevent conservation organizations from achieving their goals?’ If time permitted, they were also asked: ‘If money was no constraint, what would be the solution?’ We chose to use the words ‘barriers’ and
‘challenges’ rather than ‘risks’ because of the commonly held view that risks only apply to specific events, such as accidents or power cuts (Charity Commission, 2010; Herman, 2010). We asked additional probing questions to gain a deeper understanding where required, and to ensure responses were clearly understood. Participants were given time to discuss any issue for as long as they wished. We made no attempt to lead participants in any particular direction during the conversation. All interviews were conducted by MJS, thus ensuring consistency in approach and analysis (Bryman, 2016).

Interviews were transcribed using shorthand typing, with permission for doing so obtained from each interviewee. We coded transcripts to identify key themes into which responses could be categorized. The informal nature of the discussions meant that barriers and solutions were often discussed interchangeably. When specifically asked about solutions, many interviewees continued to discuss barriers or merely suggested the opposite of the barriers as solutions. Our analysis therefore focused on issues, whether framed as problems (there are not enough skilled people) or solutions (we need to train more people). We revisited all interview transcripts following coding to ensure consistent logic was applied throughout. Where necessary, we made further contact with interviewees to seek clarification.

In designing the typology we used an iterative, inductive approach to categorize responses. We consulted a range of literature to provide additional explanation in the presentation of our results.

**Results**

All interviewees were candid and forthcoming, discussing a wide range of topics. Rather than utilizing barrier typologies used in other areas such as climate change, which were inappropriate in our context, we used obvious high level criteria, split where necessary to capture different subthemes.

At the top layer, issues were grouped by origin. Internal issues are those completely within an individual organization’s control. Operational issues arise outside an organization, but are within the control of the conservation community, which comprises both conservationists and their funders. It is important to distinguish between these two categories, because it reveals how many practices can hinder, rather than improve, conservation success. External issues are completely outside the conservation community’s control. Within each of these categories, we identified a number of different themes:

- **Internal issues within an organization’s control** Leadership is about driving the organization’s achievement of its vision, whereas management is concerned with achieving efficiency and stability during that process. Governance primarily revolves around oversight and organizational direction, and finance is concerned with acquiring, managing and spending funds.

- **Operational issues within the control of the conservation community but outside that of an individual organization** Themes within this group included the manner in which funding is awarded, involvement of and ownership by local communities, continuous improvement, collaboration between different stakeholders within the sector, and coordination of effort.

- **External issues outside an organization’s control** Themes within this category included behaviour, both of people and practitioners locally and the global population more widely, issues specific to the local context, and wider global issues.

The full list of issues discussed under each category and theme, and the number of interviewees that discussed each category, is shown in Table 1. Details providing a more nuanced picture of interviewees’ statements about these issues are given in Supplementary Table 1.

**Discussion**

We firstly introduce the top five issues identified by interviewees from each of South Africa and Kenya, and by the total interviewee sample (the latter including conservationists from outside these two countries; Table 2). We explore why these barriers may be foremost in people’s minds and suggest possible reasons for differences in prevalence between South Africa and Kenya: of the overall top five issues, only two (‘local capacity’ and ‘impact/monitoring and evaluation’) were amongst the top five in both South Africa and Kenya, whereas the other three (‘strategy’, ‘community buy-in’ and ‘availability of funding’) were amongst the top five in only one of these two countries. We have not included the sample of conservationists from other countries in this analysis as a distinct group, as it is not representative of the rest of the world.

**Local capacity (external issue)**

One issue raised by 81% of interviewees was the challenge of finding and keeping skilled and experienced staff. Interviewees reported many young people are drawn to Africa and Kenya, whereas the other three (‘strategy’, ‘community buy-in’ and ‘availability of funding’) were amongst the top five in only one of these two countries. We have not included the sample of conservationists from other countries in this analysis as a distinct group, as it is not representative of the rest of the world.

Local capacity (external issue)

One issue raised by 81% of interviewees was the challenge of finding and keeping skilled and experienced staff. Interviewees reported many young people are drawn to the higher income and more attractive benefits offered by the private sector, leaving a relatively small pool of suitably skilled and passionate people available to fill positions requiring a high level of skills but offering a relatively low income. One interviewee said conservationists are expected to understand complex ecological processes and complicated socio-economic and political interactions. They have to write grant applications and progress reports, manage staff and control financial budgets. Many interviewees said finding people with training and experience in these diverse
<table>
<thead>
<tr>
<th>Themes &amp; issues</th>
<th>Quotes</th>
<th>South Africa (%)</th>
<th>Kenya (%)</th>
<th>Other (%)</th>
<th>Total (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>n=27</td>
<td>n=32</td>
<td>n=15</td>
<td>n=74</td>
</tr>
<tr>
<td><strong>External, further divided into behaviour (B), local context (LC) &amp; wider issues (W)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>B Cultural/ethical norms</td>
<td>‘Local culture needs to be taken into account’</td>
<td>26</td>
<td>66</td>
<td>33</td>
<td>43</td>
</tr>
<tr>
<td>B Changing behaviour</td>
<td>‘Doom and gloom messaging for conservation isn’t working’</td>
<td>19</td>
<td>34</td>
<td>20</td>
<td>26</td>
</tr>
<tr>
<td>LC Local capacity/infrastructure</td>
<td>‘It’s really hard to find good people’ ‘Logistics are difficult when things on the ground change, like roads being washed away or fuel prices increasing’</td>
<td>93*</td>
<td>84*</td>
<td>53*</td>
<td>81*</td>
</tr>
<tr>
<td>LC Political will/mainstreaming</td>
<td>‘We’re struggling to make the case for conservation with government’</td>
<td>33</td>
<td>50</td>
<td>20</td>
<td>38</td>
</tr>
<tr>
<td>LC Enforcement of laws/ regulations</td>
<td>‘People are not implementing regulations properly’</td>
<td>30</td>
<td>50</td>
<td>7</td>
<td>34</td>
</tr>
<tr>
<td>LC Local context</td>
<td>‘You need to understand the actual context, not just what it looks like on paper’</td>
<td>26</td>
<td>38</td>
<td>27</td>
<td>31</td>
</tr>
<tr>
<td>LC Government institutions</td>
<td>‘Working with government is hard because they work at their own pace’ ‘It’s a bureaucratic nightmare to get permits and access to data’</td>
<td>22</td>
<td>41</td>
<td>27</td>
<td>31</td>
</tr>
<tr>
<td>LC Corruption</td>
<td>‘Poor pay creates an environment where corruption can occur’</td>
<td>22</td>
<td>38</td>
<td>0</td>
<td>24</td>
</tr>
<tr>
<td>LC Local community structure</td>
<td>‘Working only with one community and not taking the views of others into account is a problem’</td>
<td>11</td>
<td>38</td>
<td>13</td>
<td>23</td>
</tr>
<tr>
<td>LC Human–wildlife interactions</td>
<td>‘Poaching makes animals angry, which increases human–wildlife conflict’</td>
<td>15</td>
<td>22</td>
<td>7</td>
<td>16</td>
</tr>
<tr>
<td>LC Land tenure</td>
<td>‘Out of anger, local communities with no land tenure have shunned conservation. Because the land isn’t theirs, there’s no point participating because they won’t benefit’</td>
<td>0</td>
<td>25</td>
<td>0</td>
<td>11</td>
</tr>
<tr>
<td>LC Security/conflict/war</td>
<td>‘Conflict or war means anyone not local pulls out’</td>
<td>0</td>
<td>16</td>
<td>13</td>
<td>9</td>
</tr>
<tr>
<td>W Increased demand for land/resources</td>
<td>‘People are pushed into forests and water-stressed areas as more land is needed for agriculture’</td>
<td>44</td>
<td>59</td>
<td>7</td>
<td>43</td>
</tr>
<tr>
<td>W People disconnected from nature</td>
<td>‘City folk don’t really know about nature or conservation’</td>
<td>30</td>
<td>44</td>
<td>27</td>
<td>35</td>
</tr>
<tr>
<td>W Complexity of external factors</td>
<td>‘The number of threats is increasing very rapidly. You deal with one threat here and another rises quickly’</td>
<td>30</td>
<td>34</td>
<td>13</td>
<td>28</td>
</tr>
<tr>
<td><strong>Operational, comprising continuous improvement (CI), coordination (C), funding (FU), local involvement &amp; impact (LII) &amp; reputation (R)</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CI Learning/knowledge sharing</td>
<td>‘We are notoriously bad at learning from our interventions’</td>
<td>48</td>
<td>63</td>
<td>40</td>
<td>53</td>
</tr>
<tr>
<td>CI Discussing failure</td>
<td>‘Discussing failure can affect future funding’</td>
<td>22</td>
<td>25</td>
<td>13</td>
<td>22</td>
</tr>
<tr>
<td>C Integrated approach</td>
<td>‘The scale of impacts is bigger than the size of the interventions, so we’re not working at the right scales’</td>
<td>52</td>
<td>72*</td>
<td>47</td>
<td>59</td>
</tr>
<tr>
<td>C Collaboration</td>
<td>‘Collaborations are often very superficial’</td>
<td>52</td>
<td>41</td>
<td>20</td>
<td>41</td>
</tr>
<tr>
<td>C Coordination of effort</td>
<td>‘Politics prevents us from adopting a coordinated approach’</td>
<td>15</td>
<td>69*</td>
<td>27</td>
<td>41</td>
</tr>
<tr>
<td>C Unintended consequences of conservation</td>
<td>‘Benefits from conservation attract more people to the area’</td>
<td>11</td>
<td>3</td>
<td>7</td>
<td>7</td>
</tr>
<tr>
<td>FU Availability of funding</td>
<td>‘People care about people, so the amount of money going into conservation is small’</td>
<td>67*</td>
<td>66</td>
<td>47</td>
<td>62*</td>
</tr>
<tr>
<td>FU Long-term support</td>
<td>‘There is a disconnect between meaningful outputs and getting money out in line with 3–5 year funding policy’</td>
<td>70*</td>
<td>56</td>
<td>40</td>
<td>58</td>
</tr>
<tr>
<td>FU Funding allocation</td>
<td>‘Overhead is more expensive than many donors think’</td>
<td>41</td>
<td>50</td>
<td>33</td>
<td>43</td>
</tr>
<tr>
<td>FU Donor-led conservation agenda</td>
<td>‘Everyone changes their tune based on what donors are funding’</td>
<td>44</td>
<td>38</td>
<td>27</td>
<td>38</td>
</tr>
</tbody>
</table>
### Table 1 (Cont.)

<table>
<thead>
<tr>
<th>Themes &amp; issues</th>
<th>Quotes</th>
<th>South Africa (%)</th>
<th>Kenya (%)</th>
<th>Other (%)</th>
<th>Total (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>FU Unsustainable conservation actions</td>
<td>'Interventions are unsustainable when funding runs out'</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>FU Competition</td>
<td>'There are many organizations clamouring to do very similar things'</td>
<td>37</td>
<td>28</td>
<td>13</td>
<td>28</td>
</tr>
<tr>
<td>FU Donor selection of conservationists</td>
<td>'Some organizations are good at raising money but not implementing'</td>
<td>30</td>
<td>41</td>
<td>0</td>
<td>28</td>
</tr>
<tr>
<td>FU Donor due diligence</td>
<td>'Filled in forms mask weaknesses because NGOs want the money'</td>
<td>22</td>
<td>41</td>
<td>13</td>
<td>28</td>
</tr>
<tr>
<td>FU Desire for recognition</td>
<td>'Everyone wants to make their own mark, so we’re too focused on novelty'</td>
<td>26</td>
<td>34</td>
<td>20</td>
<td>28</td>
</tr>
<tr>
<td>FU Relations between funders &amp; conservationists</td>
<td>'There is a lack of open communication between donor and organization when problems arise'</td>
<td>22</td>
<td>28</td>
<td>13</td>
<td>23</td>
</tr>
<tr>
<td>FU Dishonesty in the sector</td>
<td>'Conservation agencies lie to funders about what they’ve done or are doing'</td>
<td>11</td>
<td>13</td>
<td>44</td>
<td>26</td>
</tr>
<tr>
<td>FU Application &amp; reporting processes</td>
<td>'Donors have created bureaucratic procedures, but won’t pay for the staff needed to prepare them'</td>
<td>22</td>
<td>19</td>
<td>7</td>
<td>18</td>
</tr>
<tr>
<td>LII Community buy-in</td>
<td>'The process of developing trust with locals takes time'</td>
<td>56</td>
<td>75*</td>
<td>60*</td>
<td>65*</td>
</tr>
<tr>
<td>LII Local ownership/empowerment</td>
<td>'NGOs should be aiming to make themselves redundant in an area, not make the area reliant on them'</td>
<td>30</td>
<td>63</td>
<td>53*</td>
<td>49</td>
</tr>
<tr>
<td>LII Conservation–development interplay</td>
<td>'We have a challenge of making conservation an economic choice, which is hard in a poor society'</td>
<td>37</td>
<td>56</td>
<td>27</td>
<td>43</td>
</tr>
<tr>
<td>LII Community consultation</td>
<td>'Proper consultation and participation of people helps identify risks'</td>
<td>11</td>
<td>22</td>
<td>13</td>
<td>16</td>
</tr>
<tr>
<td>R Accountability</td>
<td>'There’s no follow-up to check what you’ve paid for has been done, and that it’s actually achieving anything'</td>
<td>22</td>
<td>19</td>
<td>7</td>
<td>18</td>
</tr>
<tr>
<td>R Reputation of conservation</td>
<td>'We have to stop being so radical and eccentric. We have to remember that there is a human need'</td>
<td>22</td>
<td>19</td>
<td>0</td>
<td>16</td>
</tr>
</tbody>
</table>

**Internal, further divided into finances (F), governance (G), leadership (L) & management (M)**

<table>
<thead>
<tr>
<th>Themes &amp; issues</th>
<th>Quotes</th>
<th>South Africa (%)</th>
<th>Kenya (%)</th>
<th>Other (%)</th>
<th>Total (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>F Financial management</td>
<td>'Project managers don’t understand the need for financial management so don’t keep receipts'</td>
<td>33</td>
<td>13</td>
<td>20</td>
<td>22</td>
</tr>
<tr>
<td>G Governance</td>
<td>'The directors often don’t have the time that is needed to fully address issues'</td>
<td>30</td>
<td>6</td>
<td>13</td>
<td>16</td>
</tr>
<tr>
<td>L Impact</td>
<td>'Sometimes it can be hard to show what you’re doing, but you are making progress'</td>
<td>70*</td>
<td>72*</td>
<td>60*</td>
<td>69*</td>
</tr>
<tr>
<td>L Strategy</td>
<td>'The average manager is always doing things. They don’t have time to look at the reports that come out from the research guys to see if it can solve their problems'</td>
<td>89*</td>
<td>47</td>
<td>73*</td>
<td>68*</td>
</tr>
<tr>
<td>L Leadership</td>
<td>'Ego is an issue in conservation. The needs of the organization need to be bigger than the individual running it'</td>
<td>67*</td>
<td>44</td>
<td>27</td>
<td>49</td>
</tr>
<tr>
<td>M General management</td>
<td>'There is more interest in doing the interesting work than the bureaucratic processes'</td>
<td>63</td>
<td>13</td>
<td>33</td>
<td>35</td>
</tr>
<tr>
<td>M People management</td>
<td>'People out in the field have no strong home connection or strong ability to network socially or promote themselves, so they miss out'</td>
<td>41</td>
<td>16</td>
<td>13</td>
<td>24</td>
</tr>
</tbody>
</table>
TABLE 2 The top five issues raised by interviewees from South Africa and Kenya, and by the total interviewee population (which included 15 conservationists from other countries). The percentage of interviewees discussing each issue is given in parentheses. Note that there was a tie for fifth place for South Africa, so six issues are included for that country.

<table>
<thead>
<tr>
<th>South Africa (n = 27)</th>
<th>Kenya (n = 32)</th>
<th>Total (n = 74)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Local capacity (93)</td>
<td>Local capacity (84)</td>
<td>Local capacity (81)</td>
</tr>
<tr>
<td>Strategy (89)</td>
<td>Community buy-in (75)</td>
<td>Impact/monitoring &amp; evaluation (69)</td>
</tr>
<tr>
<td>Impact/monitoring &amp; evaluation (70)</td>
<td>Impact/monitoring &amp; evaluation (72)</td>
<td>Strategy (68)</td>
</tr>
<tr>
<td>Long-term support (70)</td>
<td>Integrated approach (72)</td>
<td>Community buy-in (65)</td>
</tr>
<tr>
<td>Leadership (67)</td>
<td>Co-ordination of effort (69)</td>
<td>Availability of funding (62)</td>
</tr>
<tr>
<td>Availability of funding (67)</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

skills was difficult. This could be a result of limited training available to small organizations, particularly in developing countries. Many interviewees reported having little time or money to invest in training or development, possibly because of time and resource constraints.

South African interviewees in particular mentioned problems with staff retention and recruitment: 93% raised this issue. South Africa has a long history of conservation, a large number of state-run national parks, and the greatest number of conservationists in Africa, more than twice as many as Kenya (Brockington & Scholfield, 2010b). Competition amongst conservation organizations for highly skilled and passionate individuals is therefore greater in South Africa, a problem possibly exacerbated by local education deficiencies (Chisholm, 2004; Fleish, 2008) and legal requirements for active promotion of previously disadvantaged groups over those who may be more skilled and/or experienced (Krüger, 2011).

Strategy (internal issue)

Many interviewees described conservation efforts as lacking strategy, often operating in crisis mode. The need for strategy is also clearly articulated in the literature (e.g. Jepson & Canney, 2003). Strategic planning enables non-profit organizations to develop short- and long-term goals, and ensure that limited resources are appropriately allocated (McHatton et al., 2011). If clear, a strategy can ensure that objectives and methods are well thought through and articulated, providing coherence and focus in pursuit of the mission (Kaplan, 2001). Interviewees were frustrated by the lack of resources available to develop strategies, especially given the urgency of new and emerging threats to biodiversity. They recognized a need to examine assumptions underpinning their approaches, but had little time to do so. Although there may be clarity over what organizations want to achieve, it was less obvious how they could go about it given the resource constraints they faced.

Community buy-in (operational issue)

Nearly two-thirds of interviewees identified the need for, and challenges of, securing support from local communities that have often lived in an area for generations. One pointed out that the concept of conservation can be alien to these people. Another said poverty can prevent conservation from being a viable choice for local communities. Community expectations are often unmanaged. Some interviewees gave examples of broken promises and communities losing out as benefits from interventions meant to support the community are captured by other people or groups. Others spoke of evictions and displacement in the name of conservation. Community buy-in was more frequently discussed in Kenya, featuring in the country’s top five issues. Active evictions of communities from their homes in Kenya at the time of our interviews (Survival International, 2015) could have contributed to this.

Impact/monitoring and evaluation (internal issue)

Monitoring and evaluation are central to adaptive management, providing an opportunity to reflect on which interventions are working and which need to be revised (Salafsky & Margoluis, 2003). They are therefore essential to project management and development (Stem et al., 2005). Although interviewees agreed that monitoring and evaluation were important, they stated they did not have the right tools to effectively assess conservation initiatives. This is because progress is not fast or linear and therefore impacts can be difficult to measure. Furthermore, reasons for success may not be obvious, making it difficult to define and report on them. The academic literature also describes the challenges in assessing conservation impacts (e.g. Kapos et al., 2009), and confirms there is no satisfactory method for measuring impact consistently or attributing benefits to specific interventions (e.g. BOND, 2006).

Long-term support (operational issue)

Many South African and Kenyan interviewees discussed long-term funding. South African interviewees also emphasized the mismatch between short-term funding and long-term conservation goals. There is agreement in the literature that short-term funding is problematic in conservation...
(e.g. Jepson & Canney, 2003; Sayer & Wells, 2004; Tempesta & Otero, 2013) because it does not give enough time to produce, promote and implement successful programmes (Keppel et al., 2012), and does not support locally-driven conservation efforts (Nelson, 2009), instead advancing global conservation agendas (Rodríguez et al., 2007). These impacts may be more acute in South Africa, which has twice as many conservation organizations as Kenya (Brockington & Scholfield, 2010b), but attracts a similar amount of conservation funding (Brockington & Scholfield, 2010a).

Leadership (internal issue)

Local capacity issues could explain why leadership issues ranked highly amongst South African interviewees. Leadership, defined as ‘the ability to influence, inspire and motivate people, organizations and institutions to achieve, and in many cases go beyond, their goals’ is a key contributor to institutional performance, stability and adaptability (United Nations Development Programme, 2010, p. 20). Its translation into, and importance in, conservation is increasing (e.g. Manolis et al., 2009; Black et al., 2011; Gutiérrez et al., 2011). A number of South African interviewees said it was impossible to find effective leaders, whereas others gave examples of individual egos being put above the cause. Their concerns are borne out in the literature. For example, one study of high-impact non-profit organizations found that the best leaders put their organizations and causes above themselves, sharing leadership and empowering others to take action (Grant & Crutchfield, 2008).

Availability of funding (operational issue)

Most non-profit organizations are completely reliant on external sources of funding (Hull & Lio, 2006). Limited funding was raised as a challenge by 62% of interviewees, and is well described in the literature (e.g. Sachedina, 2011), where biodiversity conservation is portrayed as a low priority for donors. Although private philanthropy has increased significantly (Hammack, 2006), environmental causes attract < 5% of it in the UK and USA (Sherlock & Gravelle, 2009; Murray et al., 2014). Funding for conservation is well below the estimated total funding needed by conservation organizations (e.g. McCarthy et al., 2012). With tens of thousands of active environmental organizations (Scholfield & Brockington, 2008), competition for funding is intense.

Integrated approach and co-ordination of effort (operational issues)

Two issues that show geographical differences are integrated approaches to conservation, and coordination of effort. Both featured in the top five issues in Kenya but not in South Africa. The number of non-profit organizations operating across Africa has grown considerably (Brockington & Scholfield, 2010b). Although South Africa’s conservation community is bigger, interviews revealed a more inclusive approach to conservation. Interviewees often knew each other personally, and some spoke of forums allowing them to communicate and collaborate. Conversely, in Kenya interviewees often described a competitive, piecemeal approach to conservation. Interviewees expressed frustration at the lack of coordination and information sharing and criticized organizations duplicating one another’s work and obtaining funding but doing little active conservation.

Some interviewees reported international donors awarded funding to the best grant-writers, not the best conservationists. The literature confirms persistence of this problem throughout the charitable sector (e.g. Unwin, 2004). Some interviewees said better coordination between conservationists and their funders, and a more integrated approach that considered whole landscapes rather than individual species or habitats, would result in better outcomes. Several respondents provided examples of where this is already happening, offering their opinion on how this eliminates some of the problems identified above, but many said there was still a long way to go in achieving more widespread cohesion in the sector.

Interconnectedness of barriers

A clear message emerging from our interviews was that there is no easy way to assess what affects conservation success or effectiveness. Instead, every conservationist faces multiple barriers. Some are specific to or more pronounced in particular locations, whereas others apply more generally within the conservation sector as a whole. In addition, barriers are often interconnected, resulting in cumulative impacts on conservationists and their ability to deliver results. For example, funding can be more difficult to secure (operational issue), particularly for small organizations, when more organizations join the conservation sector or if international donors change their focus. A lack of funding can in turn make it more difficult for organizations to manage their cashflow (internal issue), attract or retain high-quality employees (external issue) or show resilience when natural disasters or conflicts arise locally (external issue). With some organizations not delivering on their stated aims, funders may implement more onerous application and reporting processes (operational issues), which in turn can reduce capacity within the organization to deliver results, reassess strategic goals and reflect on its performance (internal issues).

The way forward

Our research highlights the plethora of barriers to success that conservationists face, and we suggest that this
information can be used to increase the likelihood of success or to operate more effectively. This can be achieved by each conservation organization using the typology to identify and manage its own risks and barriers to success, and by the conservation sector reflecting on how its processes and procedures could be changed to improve performance. We consider each of these approaches in turn.

Effective organizational risk management involves identifying risks specific to an organization and responding to them in an appropriate way (Merna & Al-Thani, 2008). Our typology presents all risks identified by our interview sample and shows that not every risk is applicable to every organization. Instead, each organization and intervention carries its own unique set of risks. Our typology provides a starting point for conservationists to consider which barriers may prevent them from achieving their goals. This could help to move conservationists towards a more systematic approach, proposed by Black et al. (2013), in which knowledge of natural systems and human behaviour, and the variations therein, inform decision-making and problem solving. To do this, conservationists need to identify barriers both inside and outside their organizations, and then determine whether the organization has the internal tools and/or capacity to respond appropriately. If not, the organization can identify how it could acquire such tools and/or build capacity, or even reconsider whether its proposed strategy can be effective given the presence of the identified barriers.

To determine risks to their success and effectiveness, conservation organizations could use our typology to identify potential barriers, and then carry out a SWOT (Strengths, Weaknesses, Opportunities, Threats) analysis, a tool commonly employed by private sector companies. Such analysis can help conservation organizations to identify their unique strengths and weaknesses, and reflect on how these might help to seize opportunities and avoid threats present in the operating environment (Helms & Nixon, 2008). Once barriers to success have been identified, organizations can devise strategies to manage them, increasing their chances of achieving their goals.

Effective risk management is not a one-off exercise because the barriers faced by conservationists change over time (Merna & Al-Thani, 2008). New threats and challenges emerge as the local context or the internal structure of an organization changes. Risk management should therefore become part of standard operating procedures and be carried out on an ongoing basis. An embedded approach to risk would ensure that conservationists and their funders have the tools needed to properly face, address and overcome barriers to conservation success. Risk management can significantly improve internal performance in non-profit organizations (Golini et al., 2015) and risk reduction has been shown to add value to shareholder wealth in for-profit companies (Godfrey et al., 2009). We therefore suggest it can add value to the work conservationists undertake.

Our typology suggests that there are many external challenges over which the conservation sector has limited influence (e.g. population growth, political will). There is, however, significant scope for the sector to remove or minimize the operational barriers that are within its control. We found many initiatives already underway to address some of these operational barriers. We highlight a few of those as exemplars of what is possible.

Non-profit donors are starting to realize the burden they place on non-profit organizations, particularly small ones, and work is being done to address this. Large numbers of funders are reconsidering the future of funding and identifying how the burden they create could be alleviated (e.g. through less paperwork, shared due diligence processes or better collaboration; Bearman, 2013; Longhurst, 2016). For conservation specifically, a forum of African conservationists and their funders was held in 2017 to consider how to strengthen and support effective conservation models and organizations (Maliasili Initiatives, 2017). Although all this work is in its infancy, it is encouraging that funders are trying to increase the impact of their funding.

There is a growing acknowledgement that working in collaboration can achieve better results, and individual studies are providing evidence of this in conservation (e.g. Liu et al., 2014; Kark et al., 2015). As a result, more collaborations are being set up in the conservation sector, both amongst conservationists and amongst their funders. For example, the Cambridge Conservation Initiative (2012) is a collaboration between the University of Cambridge and conservation organizations operating in and around Cambridge. Members work together under a shared strategy and set of operating procedures to create solutions for society and strengthen conservation leadership and capacity globally. Oceans5 (2019) is a collaboration of international funders that combine their knowledge, experience and funding to support large, opportunistic projects and campaigns to establish marine reserves and constrain overfishing. Their joint funding provides more than any single funder can usually deliver.

It is encouraging to see that there is already work being done, both within the conservation community and by the wider donor base, to address some of the barriers identified in this study. However, there will need to be better sharing of knowledge about the drivers of successes and failures of conservation initiatives. Better management of internal and external risks by conservation organizations, combined with more helpful practices employed by the donor community, would improve the effectiveness and success of conservationists, and hopefully slow the loss of biodiversity globally.

Acknowledgements We thank Synchronicity Earth, the University of Oxford’s Department of Zoology and Merton College for funding MJS, and all interviewees for their participation.
Author contributions Project design: MJS, LM, with input from AR; interviews: MJS; data analysis: MJS, with input from LM, AR, SB, writing: MJS; revision: all authors.

Conflicts of interest None.

Ethical standards This research abided by the Oryx guidelines on ethical standards. All e-mail communications and procedures received the appropriate research ethics approvals from the University of Oxford.

References


LONGHURST, R. (2016) *The Future of Funding: How Can We Foster the Leadership, Action and Conditions Required to Enable Civil Society in the Global South to Thrive?* British Overseas NGOs for Development (BOND), London, UK.


